

POLICY No.: L-28

DATE ADOPTED: JUNE 21, 2023

# TOWN OF WEST BOYLSTON SELECT BOARD POLICY

## **Vehicle Use**

**Purpose:** The purpose of this policy is to establish guidelines and standards for:

- Vehicle Uses- Municipal, Personal, Stipends
- Personal Vehicle Use for Work Related Travel
- Municipal Vehicle Assignments
- Commuting and Imputed Tax
- Vehicle Accident Reporting
- Responsibilities When Driving a Municipal or a Personal Vehicle
- Policy Exemptions

## **Applicability:**

The entire policy applies to all Town employees. Employee's whose employment is regulated by individual agreement or collective bargaining agreements are subject only to those portions of this policy that are not specifically regulated by law or agreement.

If any provision of this policy violates any governing law or regulation, or if any law or regulation applicable to this policy becomes effective after the effective date of this policy, then this policy shall be deemed changed to be in compliance with such governing law or regulation.

## **Definitions:**

**Vehicle Stipend** – the amount approved by the Select Board to compensate an employee for regular and routine use of a Personal Vehicle for work related travel. Vehicle Stipends are considered a salary item and as such, are subject to taxation.

**Expense Reimbursement** – payment for approved expenses relating to Personal Vehicle use upon receipt of written documentation. Expense reimbursement is not considered to be a salary item.

*Municipal Vehicle* – those automobiles, truck, vans, or other self-propelled equipment owned, rented, or leased by Town and licensed for travel on a public way.

*Personal Vehicle* – that vehicle owned or available for private use by the employee.

**Commuting** – the use of Municipal Vehicle for travel between the employee's residence and his or her principal work location. Under Internal Revenue Service (IRS) regulations, the benefit of using a Municipal Vehicle for commuting is considered taxable income to an employee and the value of the personal use of the Municipal Vehicle will be included in his or her compensation.

## **Vehicle Uses:**

## Municipal Vehicles

It is the policy of the Town that certain positions require employee access to Municipal Vehicles, either during their work shift or on a 24-hour on-call basis. Municipal Vehicles are not Personal Vehicles and are not for personal use. Municipal Vehicles should be viewed as belonging to the citizens and are assigned solely for purposes consistent with providing services to those citizens.

#### Personal Vehicles

It is the policy of the Town to reimburse employees for reasonable expenses which they incur as a result of Personal Vehicle use on behalf of the Town. Receipts and Expense Reports must be submitted in a timely manner in order for employee to be reimbursed for such expenses.

## Vehicle Stipend

It is the policy of the Town that in the event an employee is required to use his or her Personal Vehicle on a year-round basis, and that employee has not been assigned a Municipal Vehicle, the Select Board may authorize the payment of a Vehicle Stipend. Such stipend may be rescinded with 90-day written notice and will not be paid in combination with personal automobile expense reimbursement.

#### Registering and Insuring a Vehicle

Whenever a new vehicle is purchased and registered, The Town Administrator's office must be notified, and appropriate paperwork completed immediately to add the vehicle to the Town's insurance policy.

## **Administrative Requirements:**

## Reimbursement of Work-Related Travel Expenses

When an employee is authorized to use a Personal Vehicle for work-related travel, they shall be reimbursed for mileage at the IRS standard mileage rate, unless covered by contract or stipend. According to the IRS, the standard mileage rate for business purposes is based on an annual study of the fixed and variable costs of operating a vehicle. Employees will be notified by the Town Administrator or Accounting of any changes to the IRS rate.

In accordance with IRS regulations/rulings, the mileage rate is intended to cover, but is not limited to, the cost of fuel, repairs, insurance, all operating costs, and general wear and tear on the Personal Vehicle.

In addition to the mileage rate, the Town will reimburse employees authorized to travel outside of the Town, driving a Personal or Municipal Vehicle, within the scope of employment, for tolls and reasonable parking expenses, when receipts are provided.

Employees receiving a Vehicle Stipend will not be reimbursed for tolls, but may be reimbursed for reasonable parking expenses. Employees will not be reimbursed for tolls that are paid by the employee during his or her normal commute to work.

#### Insurance

Employees who are authorized to use Personal Vehicles for work related travel are required to show proof to their Department Head and/or Town Administrator, on an annual basis, of the following minimum levels of insurance coverage:

• Bodily Injury: \$250,000/\$500,000

• Property Damage: \$250,000

Employees will not be reimbursed for commuting between their homes and offices or other regular work locations.

In order to be reimbursed for Personal Vehicle use, employees must complete a Payment Form provided by the Purchasing Department and submitted with appropriate supporting documentation and/or receipts in a timely manner.

## **Employee Driving Records:**

Employees in the course of their employment on a regular basis may be subject to driving record check, through the Registry of Motor Vehicles. This is necessary for the Town to appropriately identify potential risk of liability.

A copy of the operators Massachusetts driving record (MVR) shall be obtained by the Town Administrator's Office to verify the historical driving record of the operator. This will also be obtained on a quarterly or at least annual basis.

If the operator has an out of state license, then the operator must provide, upon request, a copy of their existing state driving record to the Town Administrator's Office. Any out-of-pocket expense in obtaining a copy of the driving record will be reimbursed by the Town upon submission of a receipt, in a timely fashion.

Driving records shall be reviewed by the Town Administrator and/or Department Head

Driving records determined to be a safety concern by the Town Administrator, may result in the disapproval of an employee's vehicle use in the course of employment, after consultation with the appropriate Department Head.

## **Assignment of Municipal Vehicles:**

Employees are required to have a valid motor vehicle license for the class of vehicle to be operated issued by the Commonwealth of Massachusetts or their state of current residence and must show proof of such valid license to their Department Head prior to being assigned a Municipal Vehicle.

The assignment of Municipal Vehicles for 24-hour use will be made by the Town Administrator, and will only be considered for employees who require a vehicle for the ordinary and necessary discharge of their job functions, as identified in an approved position description. The following criteria will be used in the determination of eligibility for 24-hour vehicle use:

- Officially designated on-call status;
- Requirement for frequent emergency availability during non-working hours;
- Issuance of a pager or other communication device; and/or,
- Emergency or other equipment contained in the vehicle.

Municipal Vehicle assignments may be rescinded in writing for good reason or cause by the Town Administrator.

Prior to the assignment of a municipal vehicle a copy of the operators Massachusetts driving record as described in this policy will be obtained by Town.

Employees assigned a Municipal Vehicle for 24-hour use involving a commute of more than 25 miles one way, shall reimburse the Town for the additional fuel cost as determined by the Town Treasurer. Employees who have been assigned a Municipal Vehicle and have established commuting patterns of more than 25 miles one way prior to July 2023 shall be exempt from this provision, as long as there is no break in assignment of a Municipal Vehicle greater than 6 months, after which the exemption will no longer apply.

#### **Imputed Income Taxation**

Employees authorized to commute in a Municipal Vehicle may be subject to imputed income regulations as set forth by the Internal Revenue Service, which considers a certain portion of the vehicle use (namely the commute) to be income for the purposes of income taxation. The Town Treasurer shall be responsible for determining any tax liability and will be provided with the names of all employees authorized to use Municipal Vehicles for commuting purposes, and the normal, one-way commuting distance, by December 1<sup>st</sup>.

Employees who are assigned marked and unmarked police vehicles, and/or Municipal Vehicles that meet eligibility criteria as defined under 26 CFR 1.274-5T will not be subject to imputed income taxation as a result of the vehicle assignment.

## **Rules and Responsibilities:**

Employees who drive a Municipal or Personal Vehicle are responsible for, but not limited to, the following:

- Municipal Vehicles may only be used for legitimate municipal business.
- Individuals assigned a Municipal Vehicle with commuting privileges may take "incidental personal uses" such as stopping at a grocery store or going to the bank, on their way home, but only if the stop does not add mileage to the trip.
- Operators should exercise sound judgment at all times when using assigned Municipal Vehicles and should avoid the appearance of misuse.
- The Massachusetts Ethics Code discusses unwarranted privileges. Using public
  equipment or resources for personal use constitutes use of an official position to
  obtain an unwarranted privilege not similarly available to others. Misuse of an
  assigned Municipal Vehicle is an ethics violation.
- Municipal Vehicles will not be used to transport any individual who is not directly or indirectly related to municipal business. Passengers shall be limited to Town employees and individuals who are directly associated with Town work activity (committee members, consultants, contractors, etc.). Family members shall not ordinarily be transported in Municipal Vehicles. Police Officers transporting individuals in the performance of their normal job duties are exempt from this provision.
- The use of Personal Vehicles for transporting individual's unrelated to municipal business shall not occur on town work time.
- Municipal Vehicles shall contain only those items for which the vehicle is assigned.
- The Town shall not be liable for the loss or damage of any personal property transported in the Municipal Vehicle or for any personal property while using their Personal Vehicle for work related travel.
- Employees are expected to keep Municipal Vehicles clean, and to report any malfunction, damage, needed repairs or other vehicle problems to their Department Heads immediately.
- Employees assigned Municipal Vehicles for commuting purposes are expected to
  park such vehicles in safe locations and to lock the car when not in use. Operators
  should never leave vehicles unattended with the ignition keys in the lock or

anywhere in the vehicle.

- Unless expressly exempted by law, employees are to ensure that they and all
  passenger(s) in a Municipal Vehicle wear seat belts at all times, if the Municipal
  Vehicles is so equipped.
- All operators of vehicles that require a CDL license, must be tested for drugs and alcohol as provided by US DOT regulations and the town drug/alcohol policy.
- Employees may not operate Municipal Vehicles or Personal Vehicles being used for work related travel, under the influence of alcohol, illegal drugs, or any controlled substances.
- Employees are prohibited from possessing open alcoholic containers, illegal drugs, or controlled substances in a Municipal Vehicle or in a Personal Vehicle being used for work related travel.
- The transporting of unopened alcoholic containers is limited to "incidental personal use" as described in this policy.
- Police Officers who are required to carry prohibited items in performing their normal job duties are exempt from applicable provisions.
- Employees operating a Municipal Vehicle or a Personal Vehicle while on work
  related travel, must maintain a valid motor vehicle license issued by the
  Commonwealth of Massachusetts or the state of their current residence, which
  must be provided upon request by a Department Head during a specific or periodic
  license check.
- Employees operating a Municipal Vehicle or a Personal Vehicle while on work related travel, shall drive defensively and obey all applicable traffic and parking regulations, ordinances, and laws.
- Employees who incur parking or other fines/citations while operating or using an assigned Municipal Vehicle or using a Personal Vehicle on work related travel, will be personally responsible for payment of such fines/citations, unless payment of such fine/citation is approved by the Town Administrator.
- Employees who are issued citations for any offense while operating or using a Municipal Vehicle must notify their Department Head immediately when practicable, but no later than 24 hours after the issuance of an issued citation.
- An employee who is assigned a Municipal Vehicle and who is arrested for or charged with a motor vehicle offense for which punishment includes suspension or revocation of the motor vehicle license, whether in his or her Personal Vehicle or in a Municipal Vehicle, must notify their Department Head and/or Town Administrator immediately when practicable, but no later than 24 hours after such

arrest or charge has occurred. License suspension or conviction of an offense may be grounds for loss of Municipal Vehicle privileges.

- No employee may use a Municipal Vehicle for out of state use without advance approval of the Town Administrator.
- When utilizing a Municipal Vehicle, employees are required to obtain fuel from designated Municipal fueling facilities, unless fueling is required in the course of out-of-town travel.
- Smoking is not permitted in a Municipal Vehicle in accordance with M.G.L. c270 s22. Those utilizing a Personal Vehicle for work related travel should be considerate of others in the vehicle that does not smoke.

#### Cellular Phone and Handheld Electronic Devices

The use of cellular phone and handheld electronic devices is prohibited in Municipal Vehicles or in a Personal Vehicle while on work-related travel. This prohibition includes the receiving (accepting) or placing calls; retrieving, sending, or responding to text and image messaging, Internet browsing; reading, drafting, or sending emails; checking voice messages, and operating any application installed on cellular phones or handheld devices. In the event of exigent circumstances, employees are expected to keep the call short, use hands-free options if available, refrain from discussion of complicated or emotional matters, and remain focused on the road and driving conditions. Special care should be taken in situations where there is traffic, inclement weather, or the employee is driving in an unfamiliar area.

#### Vehicle Accidents

In the event that an employee's Personal Vehicle is damaged during an approved, work-related trip, and the damage is not due to negligence of the employee, the Town will reimburse the employee to cover the part of the cost of repair, up to a maximum of \$500 or the amount of the deductible, whichever is less, per occurrence. A copy of a police report and evidence of the employee's vehicle insurance deductible (comprehensive or collision) payment shall accompany any request for reimbursement.

When an employee using a Municipal Vehicle or Personal Vehicle on work related travel is involved in a motor vehicle accident, the operator must:

- Stop the vehicle
- Obtain the following information:
  - o Name(s) and address(es) of the other driver(s);
  - o Drivers license number(s) of the other driver(s);
  - o Name(s) and address(es) of the owner(s);
  - o Registration number(s) of the other vehicle(s) involved;
  - o Name(s) and address(es) of other driver(s) insurance company(ies); and,
  - o Name(s) and address(es) of any witness(es) to the accident.

- Do not admit liability for the accident, even if the employee believes it was their fault.
- Take photos or electronic images for the Incident Report
- Immediately report details to the employee's immediate Department Head and/or Town Administrator as soon as practicable.
- When any person has been injured and/or when vehicles have suffered significant damage, the local or state police must be called to the scene.
- Do not move the vehicle in these circumstances until authorized by the Police.
- Unless an injury prevents the operator from doing so, they must fill out a Vehicle Accident Report within 48 hours of the accident. A blank copy of the form may be obtained from the Town Administrator's. The completed VAR shall be filed with their direct Department Head.
- The Department Head shall ensure all information is in the report and file a copy with the Town Administrator's office which shall also be placed in the employee's personnel file.

#### Special Circumstances

This policy is intended to provide a basic framework governing the use of Personal and Municipal Vehicles in the Town and such cannot contain procedures governing every situation that might arise. Employees seeking clarification of this policy should contact the Town Administrator. Exemptions from certain provisions of this policy may be authorized by the Town Administrator, under mitigating circumstances, after review by the Department Head. Such exemptions must be documented and signed off by the employee (see Attachment A), approved by the Town Administrator and placed in the employee's personnel file.

#### **Exemptions**

Exemptions to the Vehicle Use Policy are strictly limited. Exemptions that will increase the liability to the Town are not allowed. Issues related to insurance coverage, transportation of individuals unrelated to Municipal business, operating a vehicle without a valid motor vehicle license, are examples of what may not be exempted.

#### **Discipline**

Failure to comply with any and all applicable provisions of this policy may result in disciplinary action up to and including suspension or removal of Town vehicle privileges, suspension and/or termination of employment.

## **ATTACHMENT A – EXEMPTION FORM**

Employees seeking an exemption from provisions of the Town's Vehicle Use Policy must submit this form to their Department Head for review, and then to the Town Administrator who may authorize limited exemptions to this policy under documented mitigating circumstances and in accordance with allowed policy exemptions (see Attachment C). This form also gets placed in the employee's personnel file.

Employee Name:			
First	Last		M.I.
Department:	Title:		
List specific policy sections for epaper if required):	exemption considera	tion and indicate w	ny needed (attach add'l
Employee Signature:			
Reviewed:			
- H 10			Date:
Department Head Signature	Print Name		
Department Head Approved YE	S NO	INITIALS	
Town Administrator Approved Y	YES NO	INITIALS	

# ATTACHMENT B – ACKNOWLEDGEMENT

I, (	print name), as an employee of the Town of ,
hereby acknowledge that I have receive	red, read, understand, and agree to abide by the Town's
Vehicle Use Policy.	
for work related travel, I shall comply	r receive a Vehicle Stipend and/or use a Personal Vehicle with the respective provisions of the policy or those regulated by law or collective bargaining agreement or
Administrator (out of state residents), case by case basis for Personal Vehicle which shall only be used in determining operate a Municipal Vehicle or to use	ninistrator to obtain or shall provide to the Town on an annual basis for Municipal Vehicle usage or on a e usage, and at no cost to me, a copy of my driving record, ag my safety record, enabling me to be assigned and/or my Personal Vehicle for work related travel, should the the appropriate Department Head and/or the Town mination.
Once signed, this form will be placed	in the employee's personnel file for records purposes.
Employee Signature:	Date:

#### ATTACHMENT C – EXEMPTION LIMITATIONS

The following is a guide for the Town Administrator in determining what sections of the Town's Vehicle Use Policy may be exempted.

Keep in mind that **Attachment A** of the Vehicle Use Policy must be filled out and appropriately signed, approved, and placed in the employee's personnel file for an exemption to be fully authorized.

Only the following sections of the Vehicle Use Policy may be exempted, if the employee provides an adequate mitigating circumstance(s) that is/are approved by the Town Administrator.

- If the Town Administrator believes that there are extenuating circumstances that require an individual to be assigned a Municipal Vehicle for 24-hour usage, but does not meet the eligibility requirements in this section.
- If a compelling business reason is provided and approved by the Town Administrator that rationalizes why someone should be allowed to commute greater than 25 miles one-way, then it will not be the financial responsibility on the employee to reimburse the Town. However, an exemption to this section does not alleviate the employee from section 5.B.6 (Imputed Income Taxation), which is governed by law and handled by the Town Treasurer's office.
- Municipal Vehicles shall only contain items for which the vehicle is assigned. If this section is exempted, companion section 5.C.4.b shall not be exempted. The Town shall not be liable for the loss or damage of allowable transported non-work related items.
- Deals with obtaining fuel from designated Municipal fueling facilities.

Only the above 4 sections of the Vehicle Use Policy may be exempted. All other sections of the policy may not be exempted, whether agreed upon by the Town Administrator. Exemptions for individuals with contract agreements with the Town are subject to contract amendments initiated by the Personnel Board to ensure consistency with application and intent, and subsequently approved by the appropriate appointing authority.

By allowing exemptions from the Vehicle Use Policy, the Town Administrator have determined that any of the above exemptions listed on approved Attachment A are needed for the employee to perform his/her job responsibilities more effectively or that the indicated exemptions will not inhibit the employee from further meeting his/her job responsibilities.

## ATTACHMENT D – GUIDELINES FOR ACCEPTABLE DRIVERS

An acceptable rating to drive a Town vehicle or for employees to use personal vehicles for municipal business shall be 1 or 2.

Rating (based on last 3 years of driving experience)

- (1) **Superior** no traffic citation or motor vehicle accidents
- (2) Good no more than 1 moving traffic citation, or 1 motor vehicle accident (not at fault)
- (3) Marginal no more than 2 moving traffic citations, or 2 motor vehicle accidents (not at fault), or 1 at fault motor vehicle accident
- (4) Probationary status anything in excess of marginal rating. A six months watch is indicated and MVR's checked at six months intervals.
- (5) <u>Unacceptable</u> any driver whose MVR shows any one of the following records is not acceptable:
  - Three or more accidents (at fault) in the last three years.
  - One or more Type A violations in the last three years.
  - Any combination of accidents and Type B violations equaling four or more in the last 2 years.
  - An operator's license that has been suspended or revoked within the past three years.

## **Type A Violations**

- Driving while intoxicated
- Driving under the influence of drugs
- Negligent homicide arising out of the use of a motor vehicle
- Operating a motor vehicle during a period of suspension pr revocation of an operator's license.
- Using a motor vehicle for the commission of a felony.
- Aggravated assault with a motor vehicle.
- Operating a motor vehicle without the owner's authorization.
- Permitting an unlicensed person to drive.
- Reckless driving.
- Speeding contest.
- Hit and run (bodily injury and physical damage) driving.

## **Type B Violations**

• All moving violations not listed as Type A violations.